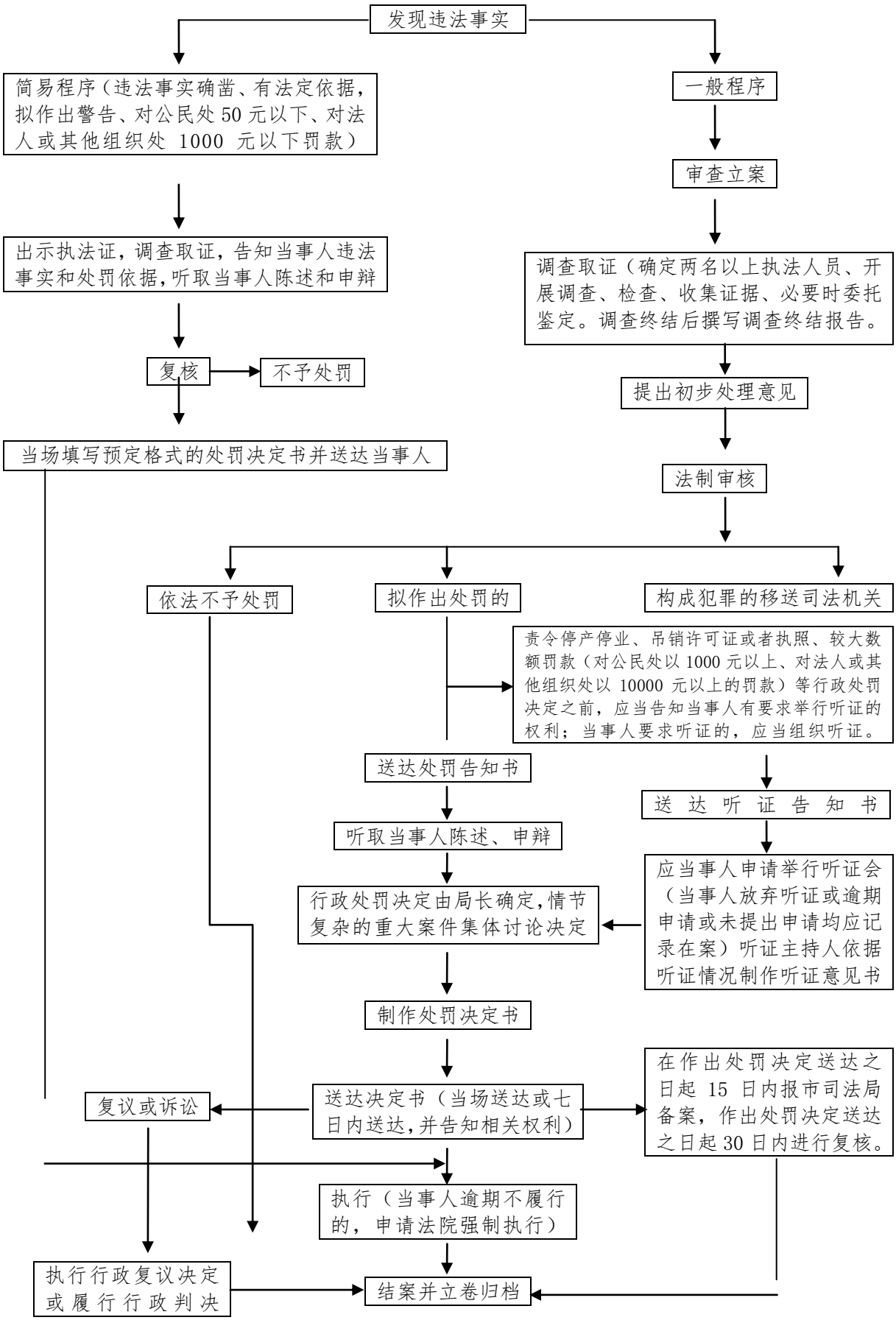市城乡建设局行政处罚流程图